

# DILEMMA: INTEGRATED OR SEPARATE PROJECT MANAGEMENT UNITS FOR DONOR- FUNDED PROJECTS IN SRI LANKA

# MASTER OF BUSINESS ADMINISTRATION IN PROJECT MANAGEMENT

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#### **Abstract**

Both multilateral and bilateral development agencies provide financial and technical assistance to developing countries, for development projects. However, aid effectiveness, the impact on the economy and the effect on institutional capacity is widely debated. The role of Project Management Units (PMUs) as an implementation mechanism is a key topic in these discussions, on effective delivery of development aid.

The relationship between the PMU, a temporary organization, and the parent organization is critical to existing organizational capacity, efficient project implementation and the subsequent institutionalization of project outcomes. This issue has not been given sufficient attention in the literature on the subject of project based organizations, which does not attempt to evaluate the PMU's level of integration within the main organization, and the effect of this relationship on project implementation and institutional capacity and sustainability of project outcomes.

This research a) explores the literature and develops a model to analyze the relationship between project management units and their parent organizations in terms of the level of integration, and b) analyzes the perception of Project Directors of donor-funded projects to asses the impact of this integration on efficient project implementation, institutionalization of project outcomes, and the capacity of the parent organization. The methodology includes a literature review on project organizations, project structure and international donor-funded projects and a semi-structured questionnaire survey administered to selected Project Directors.

The research concludes that there are different degrees of integration of PMUs, of ongoing donor-funded projects, with the main organization. The differences in the integration arise from the way in which the PMU is structured and where it is located, recruitment of the Project Director and PMU staff internally or externally, and the extra benefits enjoyed by the PMU staff. It confirms that PMUs with low

integration contribute to efficient project implementation because it gives the Project Director required autonomy in decision-making to overcome the bureaucracy of the government structures. However, it dilutes the existing institution's capacity as the PMU work substitutes the parent organization's work and there is a low level of interaction between parent organization and PMU staff. Also, low integrated PMUs create problems in institutionalizing project outcomes, as there are conflicting views on how the project is implemented.

Research recommends further studies on this subject as disbursement figures contradict with Project Directors' perceptions of the implementation efficiency. Low integrated PMUs are reported to have low efficiency in terms of disbursements against the time elapsed for the loan period to that of a highly integrated PMU.

#### **DECLARATION**

I hereby certify that this dissertation does not incorporate any material without acknowledgement and material previously submitted for a degree or diploma in any university to the best of my knowledge and I believe it does not contain any material previously published, written or orally communicated by another person except where due reference is made in the text.

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### **UOM Verified Signature**

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11 / 11

# Contents

Pa	ge
Introduction 1	
1.1Background1-2	<u>)</u>
1.2 The Relevance of the Problem to Sri Lanka	;
1.3 Definition of the Problem	
1.4 Methodology4	
2. Literature Review 5	
2.1 Project Based Organization 5-7	7
2.2 Project Structure8-1	0
2.3 Donor-Funded Projects	.17
3. Methodology18	-24
4. Analysis and Discussion of Results25	
4.1 Summary University of Moratuwa, Sri Lanka. 25	
4.1.1 Sector Distribution Tronic Theses & Dissertations 25	
4.1.2 Project List	
4.1.3 Project Characteristics	
4.2 Different PMU Arrangements-Donor-wise	-29
4.3 Different PMU Arrangements-Sector-wise	-30
4.4 Project Directors' Perceptions- Type of PMU	32
4.5 Project Directors' Perceptions -Other Variables	34
4.6 Analysis of Disbursement figures34-	-35
4.7 Analysis of Project Management Costs35-	.36
5. Conclusions and Recommendations38	-40
D.f	12

## Appendix

Appendix 1:	Donor Contributions as of 30 Sep 2008 for ongoing
	Projects in Sri Lanka44
Appendix 2:	List of ongoing ADB, WB and JBIC Funded Loan Projects as of 30 June 2008 in Sri Lanka
Appendix 3:	Percentage Disbursed over time Elapsed from the Loan47-48
Appendix 4:	Project Management Costs
Appendix 5:	Questionnaire used in the Survey51-54



### **List of Tables**

	Page
Table 01: Determinants of the Level of Integration	20
Table 02: Sub-categories and the Assigned Weights	.22
Table 03: PMU Characteristics	26
Table 04: Level of Integration of PMUs	28
Table 05: Project Director's Perceptions on Importance of the PMU setup	.31
Table 06: Variation of Efficiency Index against the Level of Integration	.34
Table 07: Comparison of PMU Costs	.35
List of Figures	
	Page
Figure 01: Donor Contribution for ongoing Projects in Sri Lanka	3
Figure 02: Model to Determine the Process Involved in Forming a PMU	14
Figure 03: Sectoral Distribution of the Active Loan Portfolio	25
Figure 04: Level of Integration - Donor Wise	29
Figure 05: Sectoral Distribution against the Level of Integration	30
Figure 06: Level of Integration – Sector Wise	30
Figure 07: Variation of Level of Integration against the PMU Problems	.32
Figure 08: Effect of level of Integration on other Variables	33

#### **List of Abbreviations**

ADB - Asian Development Bank

DCC - District Coordinating Committee

EA - Executing Agency

IA - Implementing Agency

OECD - Organization for Economic Co-operation & Development

PCC - Provincial Coordinating Committee

PD - Project Director

PMU - Project Management Unit
PMO - Project Management Office

UNDP - United Nations Development Program

WB - World Bank

